LEGISLATURE OF NEBRASKA

NINETY-SIXTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 464

Introduced by Wehrbein, 2

Read first time January 14, 1999

Committee: Appropriations

A BILL

FOR AN ACT relating to state government; to amend sections
77-27,156, 77-27,158, and 81-125.01, Reissue Revised
Statutes of Nebraska; to establish a limit on certain
appropriations and fund transfers; to provide duties for
the Governor, Legislature, and Nebraska Economic
Forecasting Advisory Board; to harmonize provisions; and
to repeal the original sections.

8 Be it enacted by the people of the State of Nebraska,

1 Section 1. (1) The purpose of this section is to limit

- 2 the growth in certain state government General Fund appropriations
- 3 and transfers to a calculated allowable increase over the prior
- 4 fiscal year based on estimates of personal income growth in the
- 5 State of Nebraska.
- 6 (2) For purposes of this section:
- 7 (a) General Fund means the fund maintained within the
- 8 state treasury for purposes of receiving revenue not designated by
- 9 law for deposit to another fund;
- 10 (b) General Fund operating transfer means a transfer of
- 11 financial assets from the General Fund to another fund or funds
- 12 without an appropriation but by lawful legislative direction to the
- 13 State Treasurer to make such transfer;
- 14 (c) New General Fund appropriation means an appropriation
- 15 <u>enacted</u> by the <u>Legislature</u> in the <u>regular legislative</u> session
- 16 immediately prior to the fiscal year to be limited, excluding
- 17 reappropriations and encumbrances from prior fiscal years; and
- 18 (d) State aid to political subdivisions means financial
- 19 assets of state government made available to a political
- 20 subdivision by an appropriation or transfer as authorized:
- 21 (i) For all governmental units, state aid paid pursuant
- 22 to sections 60-305.15 and 77-3523;
- 23 (ii) For municipalities, state aid to municipalities paid
- 24 pursuant to sections 18-2605, 39-2501 to 39-2520, 60-3007,
- 25 77-27,136, and 77-27,139.04 and insurance premium tax paid to
- 26 municipalities;
- 27 (iii) For counties, state aid to counties paid pursuant
- 28 to sections 39-2501 to 39-2520, 47-119 to 47-121.01, 60-3007,

1 77-27,136, and 77-3618 and insurance premium tax paid to counties;

- 2 (iv) For community colleges, state aid to community
- 3 colleges paid under sections 85-1536 to 85-1537;
- 4 (v) For natural resources districts, state aid to natural
- 5 resources districts paid pursuant to section 77-27,136;
- 6 (vi) For educational service units, state aid
- 7 appropriated under section 79-1241; and
- 8 (vii) For school districts, the amount of assistance paid
- 9 to a district pursuant to the Tax Equity and Educational
- 10 Opportunities Support Act and reimbursement received pursuant to
- 11 the Special Education Act.
- 12 (3)(a) For all fiscal years beginning on or after June
- 13 30, 1999, a portion of new General Fund appropriations and General
- 14 Fund operating transfers shall be limited to a percentage increase
- 15 over the prior year's new General Fund appropriations and General
- 16 Fund operating transfers enacted for operations and aid for the
- 17 same purposes. The limit shall be computed as an arithmetic
- 18 average of the percentage rate of growth of Nebraska personal
- 19 income for three consecutive calendar years.
- 20 (b) The three calendar years to be used in calculating a
- 21 fiscal year limit shall consist of the calendar year in which the
- 22 fiscal year to be limited begins and the two prior calendar years.
- 23 (c) Estimates for Nebraska personal income shall be
- 24 obtained from the most recent data publicly available from the
- 25 United States Department of Commerce, Bureau of Economic Analysis,
- 26 or its successor agency. Calendar year estimates of Nebraska
- 27 personal income shall be used when available and when not
- 28 available, quarterly data, averaged to an annualized estimate,

1 shall be used. If data is not available from the United States

- 2 Department of Commerce for any year required in the calculation of
- 3 the limitation, estimates will be developed by the Legislative
- 4 Fiscal Analyst and the Department of Revenue as part of their
- 5 duties required in section 77-27,159.
- 6 (d) This limitation applies only to new General Fund
- 7 appropriations and General Fund operating transfers made for
- 8 operations and certain state aid expenditures. This limitation
- 9 does not apply to new General Fund appropriations and General Fund
- 10 operating transfers for capital construction and state aid to
- 11 political subdivisions.
- 12 (4) Appropriations made by a political subdivision are
- 13 not subject to the limitation in this section.
- 14 Sec. 2. Section 77-27,156, Reissue Revised Statutes of
- 15 Nebraska, is amended to read:
- 16 77-27,156. To assist the Governor in developing
- 17 estimates of revenue pursuant to section 81-125 and the Legislature
- 18 in setting the rates of the income tax and sales tax pursuant to
- 19 section 77-2715.01 and to assist the Governor and Legislature in
- 20 complying with section 81-125.01, there is hereby created the
- 21 Nebraska Economic Forecasting Advisory Board.
- 22 Sec. 3. Section 77-27,158, Reissue Revised Statutes of
- 23 Nebraska, is amended to read:
- 24 77-27,158. The Nebraska Economic Forecasting Advisory
- 25 Board shall meet during the months of February and October of each
- 26 year and during April of each odd-numbered year for the purpose of
- 27 developing a consensus projection of economic activity in Nebraska.
- 28 When determined to be necessary to conduct the duties of the board,

1 additional meetings may be held at the call of the chairperson of

- 2 the board, by a joint call of the Governor and the chairperson of
- 3 the board, or by a joint call of the chairperson of the Executive
- 4 Board of the Legislative Council and the chairperson of the board.
- 5 Notice of all meetings shall be given at least ten days in advance.
- 6 The board may estimate growth or decline in the state unemployment
- 7 rate, gross state product, statewide personal income, and such
- 8 other indices of state economic activity as the board may deem
- 9 appropriate. The board shall provide an advisory forecast of
- 10 General Fund receipts and Nebraska personal income estimates for
- 11 calendar years within their General Fund receipt forecasts.
- 12 Sec. 4. Section 81-125.01, Reissue Revised Statutes of
- 13 Nebraska, is amended to read:
- 14 81-125.01. (1) The Governor, when preparing the budget
- 15 provided for in section 81-125, and the Legislature, when preparing
- 16 its proposed budget, shall include a reserve requirement,
- 17 calculated pursuant to subsection (1) of section 77-2715.01, of not
- 18 less than three percent of the appropriations included in such
- 19 budget.
- 20 (2) The proposed budgets shall comply with the limitation
- 21 set forth in section 1 of this act and shall include a message that
- 22 describes personal income data and its source used to calculate the
- 23 limitation.
- 24 Sec. 5. Original sections 77-27,156, 77-27,158, and
- 25 81-125.01, Reissue Revised Statutes of Nebraska, are repealed.